

Effectiveness of Bali Government's Policy in Continuous Giving of Grants to The Bali Sports Committee

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Received: 15/06/2023		Revised: 27/08/2023	Accepted: 29/09/2023
Abstract	The provision of continuous grants to the Indonesian National Sports Committee (KONI) Bali amounted 39 billion rupiahs a year, considered ineffective, considering that there are still cases of theft of these grants. Examining more deeply the level of effectiveness of grant funding is an important thing to do, especially in the Province of Bali which is one of the areas that is often used as the organizer of sporting events. This research is an empirical research that is descriptive in nature with an empirical legal approach. This research took place in KONI Bali and Office of Education, Youth and Sports (Disdikpora). The data used in this study consisted of primary and secondary data obtained through documentation, observation and interviews. Data then being analyzed using qualitative descriptive method Results indicate that provision of grants to KONI Bali has met the principle of effectiveness, in accordance with Disdikpora Bali which states that value of the grants given shows a significant increase in athlete achievement at the national and international tournament. Obstacles found in terms of communication, resources and bureaucracy. The provision of grants made by the regional government to KONI Bali complies with the provisions of Law 11 of 2022, Permendagri 77 of 2020 and Pergub Bali No 3 of 2019.		
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1. INTRODUCTION

Grant funds are funds that can be channelled to the community with the source of funds being the Regional Revenue and Expenditure Budget, but grants are not mandatory and may not be given continuously to one party in the same period. The provision of grants by local governments certainly aims to support governance and provide support for community welfare (Damayanti, 2018). The legal basis for giving grants is regulated in several regulations, including the Civil Code, Law No. 11 of 2022 and Regulation of the Minister of Home Affairs of Indonesia (Permendagri) No. 77 of 2020. Grants should be made by applying the precautionary principle, managed properly, effectively and efficiently so that the grant funds are truly on target and can be accounted for.



However, in reality the provision of grant funds still filled by cases of misappropriation of grant funds committed by certain individuals, causing an economic motive behind the application for grant funds (Chen, 2022; Grajzl et al., 2023; Jin & Lee, 2020; Shinkle & Suchard, 2018; Liu et al., 2018). Therefore, giving grants should not be given continuously. However, continuous grants occur in grants from the Indonesian National Sports Committee (KONI) in the Province of Bali, where continuous grants can be justified, due to the existence of a legal basis stating this. Law 11 of 2022 Article 36 paragraph (7), paragraph (8), and paragraph (9) and Article 37 paragraph (1) and Permendagri 77 of 2020, Appendix Chapter II Letter D number 2 letter e number 1 stipulates that grants continuously can be done in certain situations. The existence of these exceptions has led to the importance of conducting a deeper study of the provision of grants to the KONI Bali.

There are still many cases of misappropriation of grant funds in the field of sports, this has caused the state to suffer significant losses (Coupet & Schehl, 2022). From 2010 to 2019, corruption cases in sports reached 78 cases with losses reaching 865 billion rupiah (Indonesian Corruption Watch, 2020). This case is a reflection that grant funds should receive strict supervision in their use, even the Indonesian Minister of Sports, Imam Nahrawi, also committed acts of corruption which caused the ministry's image to be tarnished. Even though the grants are aimed at the welfare of athletes so that they can provide high achievements in the field of sports. Giving grants that are done well, of course, can have positive benefits for the progress of sports in Bali, especially for KONI, therefore it is the effectiveness of giving grants that must be studied, because the provision of effective grants will have a good impact on the development of education and sports in the Province Bali. Each year, Bali Government giving grant in funding money to KONI Bali, amounted to 39 billion rupiahs.

This research examines the effectiveness and policy of giving grants from the local government to KONI, therefore the theories underlying this research are the theory of effectiveness, the theory of authority and the theory of public policy. The effectiveness theory explains how the relationship between the output produced and the input or input given to an organization (Sartika, 2019). The output referred to in this case is the success of the program discussed by the organization. The theory of authority also explains the authority of local governments in granting grants to other parties in society, as well as the theory of public policy which underlies how the government issues a policy that will have an impact on aspects of society. Authority theory is used as a theoretical basis to examine the first formulation of the problem, namely: What is the policy for granting Indonesian National Sports Committee (KONI) grants based on Law 11 of 2022 and Permendagri 77 of 2020.

Evaluation of the effectiveness of a program is relative, meaning that it depends on the point of view of who is giving the grant and to what extent its implementation can be carried out properly. So

that the effectiveness of giving grants to KONI in this case is given from the point of view of the Disdikpora as the distributor of these grants.

2. METHODS

This research is an empirical research that is descriptive qualitative in nature with an empirical legal approach (socio legal research). This research took place in the Province of Bali, precisely at the Office of Education, Youth and Sports of the Province of Bali. The rationale for choosing this type of research is because it examines the effectiveness of Local Government Policies in Continuously Providing Grants to the Indonesian National Sports Committee (KONI) based on Law 11 of 2022 and Permendagri 77 of 2020. The data used in this research consists of primary data and data secondary obtained through several data collection methods namely: documentation study techniques, observation and interviews. Data then being analyzed using qualitative descriptive method.

3. FINDINGS AND DISCUSSION

Government policy on grants is regulated in Law 11 of 2022 and Permendagri 77 of 2020. grants are carried out by parties who have authority, therefore the theory of authority is relevant in explaining the arrangements for granting these grants. Disdikpora Bali's Policy Analyst, Cokorda Raka Satrya Wibawa, explained that the provision of grants to KONI Bali had been budgeted with the applicable provisions, mainly related to the provisions in the Sports Law which authorizes regional government assistance in the form of achieving the target of implementing national sports.

Based on the results of these interviews, it can be seen that the local government through the Bureau of Government and People's Welfare of the Regional Secretariat of the Province of Bali has made grants to KONI Bali, for the 2021 fiscal year quoted from the Report on the use of KONI Bali grants for 2021, it is stated that the grants received by KONI in 2021 is IDR 39,000,000,000 with the actual amount of grant funds used being IDR 37,107,523,250, this explains that the regional government of the Province of Bali has provided a sizable grant to KONI Bali. Based on the theory of authority, the local government that provides grants to KONI Bali fulfills the principle of attribution, where the central government gives authority to grant grants through Law 11 of 2022, to local governments, so in the theory of authority, local governments are indeed authorized to provide grants to parties KONI Bali.

Cokorda Raka Satrya Wibawa also stated that the provision of grants to KONI Bali was a form of local government support for the development and progress of the sports sector in the Province of Bali. Of course, the sports sector is an important aspect of the life of the nation and state, therefore periodic grants to KONI Bali are not an unnatural thing, but a necessity for the advancement of sports and education for all of us.

In addition to Law 11 of 2022, Permendagri Number 77 of 2020 also explains arrangements regarding the use of grant funds which should be managed appropriately, appropriately in an orderly, efficient and effective, economical, transparent, and responsible manner with due observance of the principles of fairness, decency, compliance with laws and regulations -invitation, and provide benefits to the community. Therefore, Grant Expenditure is intended in the context of accelerating regional development to achieve people's welfare.

Based on public policy theory, the provision of grants to KONI Bali can be regarded as a public policy that aims to accelerate people's welfare. The activities carried out by KONI Bali, related to provincial level sports activities as well as participation in national and international level sporting events, are activities that can have an impact on various sectors, not only strengthening the regional sports sector, the activities carried out also move the wheels of the economy community so that funding for KONI Bali is a relevant public policy to do.

I Made Sukasta, a legal product analyst for Disdikpora Bali, explained that the provision of grants to KONI Bali is a form of government support for sports activities which has a significant side-effect to move the wheels of the economy. It cannot be denied that sports activities are one of the aspects that have become entrenched in Balinese society, so the government's hope is for the advancement of sports and to provide opportunities for the community to take advantage of sports activities to carry out community economic activities.

Giving grants by the local government to KONI Bali is of course accompanied by a 'burden' of responsibility or obligation that must be carried out on these funds, so there must be an accountability report on the grant funds provided, therefore basically grants even though they are continuous to KONI, can be transparently supervised by the public, this is one of the important things in the provision of these grants.

Providing grants to KONI Bali continuously is a natural thing, because developments always occur, therefore the nominal grants received cannot remain the same, adjusted to the needs and developments in the world of sports. In addition, the grant funds provided will be accounted for for their use, so that the public can find out how the grant funds are used correctly or not, so the focus that must be discussed is not on the grant funds, but on how they are used and how the accountability is given by the KONI. Based on this, the provision of grants from the local government to KONI Bali is in line with the regulations of Law 11 of 2022 and Permendagri Number 77 of 2020.

The policy of providing grants to KONI Bali, of course, has been reviewed and has a strong legal basis. Arrangements for grants made by the Disdikpora Bali, as part of the local government, certainly must pay attention to developments in the world of education and sports in Bali. Disdikpora Bali has a mission of realizing and developing sports achievements in the regions in a systematic, integrated, and

tiered manner. Providing grants to the KONI Bali is one form of realizing the mission. The development and improvement of sports performance certainly requires a lot of funding, therefore grants to the KONI Bali are very important in increasing achievement in the field of sports.

The Province of Bali has quite proud sporting achievements in prestigious sporting events both at the national and international levels. KONI is a forum for the athletes of the Province of Bali to carry out self-development and obtain facilities for their respective sports. The following is data on the achievements of Balinese athletes in various national and international events:

Table 1. Bali's Ranking at Indonesia's National Sports Weeks (PON) Before and After Grants

Event	Rank	Medals	Description
PON XIX 2016	6	20 Gold 21 Silver 35 Bronze	Before KONI Grants
PON XX 2021	5	28 Gold 25 Silver 53 Bronze	After KONI Grants

Based on the data from Table 1, it can be seen that the achievements of the athletes of the Province of Bali in PON have shown positive things. Therefore, the provision of grant assistance by the local government to KONI Bali is a natural thing.

Cokorda Raka Satria Wibawa stated that grants to KONI Bali were very important, in addition to providing support for the development of the sports sector, grants were also a form of appreciation that local governments could give to athletes and KONI officials for the achievements that had been made. The grants provided by the regional government are also relatively small when compared to other regions which reach hundreds of billions, but the achievements of the Province of Bali are better even though the grants provided are not as many as other regions (Interview, 21/6/2023). Ni Luh Mangku Arini, Disdikpora Bali's legal product analyst, explained that the provision of grants by local governments in Bali Province has been regulated in Bali Governor Regulation (Pergub) No. 3 of 2019 Concerning Guidelines for Giving Grants and Social Assistance (Interview, 21/6 /2023).

Provision of grants may not be given continuously every year, but this regulation has exceptions because the implementation of the local government for the development of the sports sector is an urgent need, this is because the departure and preparation of athletes to take part in competitions cannot be carried out without these grants. It is feared that giving grants continuously will lead to indications of misappropriation of these funds, but existing provisions, the perpetrators of misappropriation of grant funds are regulated in the criminal law of corruption so that supervision of the use of these funds is most important to be carried out by the local government to KONI Bali (Ninggeding et al., 2022).

The effectiveness of giving grants to KONI by the regional government of the Province of Bali through the Disdikpora Bali needs to be assessed for its effectiveness to provide confidence that the grant is truly beneficial for the progress of the education and sports sector as mandated in laws and regulations. Grants to KONI can be submitted as follows:

Table 2. Details of the Implementation of the 2021 Budget

Description	Budget Ceiling (IDR)	Realization (IDR)	Remaining (IDR)
Operational KONI Bali in 2021	2,563,952,400	2,438,684,424	125,267,976
PON XX 2021 in Papua	32,907,404,600	31,306,684,020	1,600,720,580
Provincial Government Activities. Sports Branch participates in National Championship, National Working Meeting, Monitoring Activities for Sports Branches, Supporting Sports Infrastructure for Single Event and Multi Branch Events in 2021	3,005,100,000	2,995,320,296	9,779,704
Sports Development and Management Activities in the Bali Region for Field Activities in 2021	523,543,000	366,834,510	156,708,490
Total	39,000,000,000	37,107,523,250	1,892,476,750

From Table 2, it can be seen that the use of local government grants to KONI has a budget ceiling of 39 billion rupiahs, where the use of these funds according to the details described are activities aimed at preparing Bali's participation in the 2021 PON XX in Papuan. If the value of the budget is compared with the achievements that have been achieved by the KONI and the athletes it has, then the provision of grants to KONI is fairly effective. This was explained by Cokorda Raka Satrya Wibawa, that the provision of grants was fairly effective, this is because the Province of Bali has quite proud sporting achievements, in the PON, KONI and athletes in Bali were able to achieve quite encouraging achievements, this is an important foundation Grant funds are given to KONI with the aim of maintaining their achievements and increasing these achievements (Interview, 21/6/2023).

In addition, now that PON XXI in 2024 is getting closer, this has caused KONI to prepare every effort to face the competition that will take place. The success of the athletes of the Province of Bali in excelling in the upcoming XXI 2024 National Sports Week Multi Event is strongly influenced by the existence of long and short term development plans for the development of systematic and sustainable achievement sports, so that Bali regional training is needed towards the XXI PON 2024. Training Plan Athletes (Pelatda) Bali towards PON XX/2024 are dynamic in anticipation of maintaining rankings and even increasing rankings or increasing medals at PON XXI in 2024 later. The Bali Pelatda towards PON XXI in 2024 will continue to be evaluated in each period to find out the successes and failures of the targets set/planned. In the activities of Pelatda Bali towards PON XXI in 2024, athletes who have passed the 2024 PON XXI Qualification Round are targeted to pass as many as 580 athletes who will be

accompanied by 145 coaches and 20 technical officials to handle the Bali Pelatda towards PON XXI in 2024. As an illustration for Bali Regional Athlete training delivered graphic:

Table 3. Achievement of Bali Province in PON

National Multi-Events	Number of Coaching Athletes for PON Preparation	Achievement of Medals / Targets	Rating
PON XV/2000	173 athletes	10 gold, 10 Silver and 15 Bronze	13 of 26 Provinces
PON XVI/2004	186 athletes	11 gold, 11 Silver and 15 Bronze	14 of 30 Provinces
PON XVII/2008,	233 athletes	16 gold, 18 Silver and 26 Bronze	9 of 33 Provinces
PON XVIII/2012	235 athletes	15 gold, 18 silver, 30 bronze	9 of 33 Provinces
PON XIX/2016	362 athletes	20 gold, 21 silver and 35 bronze	6 of 34 Provinces
PON XX/2021	412 athletes	28 gold, 25 Silver and 53 Bronze	5 of 34 Provinces
PON XXI/2024	Estimated athletes who pass the Qualification Round are 580 athletes	Target : 35 Gold, 30 Silver and 50 Bronze	Top 10

Based on the data in Table 3, it can be seen that the achievements of the Province of Bali in PON from period to period showed a significant increase, this shows that the achievements of the athletes are quite high and deserve to be appreciated by the local government. Permendagri Number 77 of 2020 describes arrangements regarding the use of grant funds which should be managed in an appropriate manner, in an orderly, efficient and effective, economical, transparent and responsible manner with due observance of the principles of fairness, decency, compliance with laws and regulations, and providing benefits for public.

Based on Permendagri 77 of 2020, it can strengthen the effectiveness of grants from the local government to KONI Bali, where transparent and accountable management means that the budget used can be absorbed properly and used for the benefit of increasing athlete achievements at national and international events. Apart from that, Law 11 of 2022 has also explained that local governments have the authority to provide grants to KONI as a form of developing regional welfare and interests, especially in the fields of education and sports.

Communication is one of the factors that can become an obstacle to the provision of grants to KONI Bali, communication in this case is the provision of information or exchange of information carried out by KONI and local governments. Cokorda Raka Satria Wibawa stated that giving grants could not be carried out immediately, good communication was needed between KONI and the local government, this communication was carried out aiming to convey the urgency of giving and grants and how to

submit proposals for grants that were part of the communication which is conducted. Obstacles in the provision of grant funds in terms of communication in question is the existence of bureaucracy that must be faced in the local government system, where there is a conflict between the activities to be carried out and the decline in government grants which experience delays due to the bureaucracy.

Communication is an important factor, because communication is also related to how the socialization is carried out by the local government in conveying the existence of the grant. Cokorda Raka Satrya Wibawa explained that the awarding of grants to KONI Bali had to go through several stages, because according to the applicable regulations there were several stages that had to be passed so that these grants could be received by the applicant, of course this indeed became a difficult thing, become an obstacle in the distribution of these grants. In addition, existing resources are also one of the obstacles that can occur in the provision of grants, despite the fact that the provision of grants to KONI Bali by the local government is carried out continuously and is given with an increasing nominal value, this shows that the resources that has been channeled maximally to KONI Bali in the form of grants.

Cokorda Raka Satrya Wibawa explained that stating that giving grants through the existing bureaucracy, limited resources in the government bureaucracy could be one of the inhibiting factors that could interfere with the process of giving grants to the recipient, in this case KONI Bali. In addition, the existence of cases of misuse of grant funds was one of the considerations that caused grants to be hampered, but the assessment carried out must have been adjusted to the long-term interests that could occur as a result of KONI activities that would be carried out using the grant funds.

Based on the explanation of the obstacles that occur in granting grants to KONI Bali, it can be conveyed, namely communication factors, resource factors and bureaucracy. However, the obstacles that are found must of course be resolved so that the process of awarding grants can run smoothly. Cokorda Raka Satrya Wibawa explained that the effort that had been made to speed up the process of minimizing obstacles in the granting of grants was by conducting socialization in a more thorough manner, especially by providing information as early as possible so that the recipients of grant assistance could prepare all documents optimally.

Ni Luh Mangku Arini stated that the applicable laws and regulations in granting grants already exist and have provided a clear legal umbrella related to the mechanism for granting grants. Therefore, the provision of grant funds must be based on applicable laws or other applicable regulations. So that it will facilitate the implementation of the grant grant policy to the recipient. This is in accordance with the opinion expressed by the Head of the Bureau of Government and People's Welfare of the Regional Secretariat of the Province of Bali, which explained that the existing regulations have indeed been carried out and enforced, so that efforts to enforce existing regulations are expected to be a driving force for the effective provision of grants to KONI Bali.

The results of these interviews indicate that the efforts made by the KONI and the local government are in accordance with the theory of effectiveness, namely the legal aspect itself, where there are rules that apply and protect these activities legally. The Head of the Bureau of Government and People's Welfare of the Regional Secretariat of the Province of Bali also emphasized that the process carried out by the government in providing grant aid to the KONI had been carried out in accordance with the procedure for granting grants in Permendagri 77 of 2020 and Law 11 of 2022, this also shows that the principle law enforcers and have also made every effort possible to make the awarding of these grants successful.

Cokorda Raka Satrya Wibawa stated that the provision of grants and the submission process had been carried out well, as well as the response from the local government to changes and developments in sports needs which had led to a change in the nominal amount of assistance which was expected to have been responded well by the local government. This is in accordance with the principle of facilities and infrastructure, because the provision of grants has taken into account the elements of existing facilities, especially in facilitating the submission and processing of grants to KONI.

The community is an important component that monitors the implementation of public policies by the government. The role of the community in this case is very important, because KONI and the local government must involve and inform the community regarding the use and distribution of grant funds to KONI Bali. Cokorda Raka Satrya Wibawa stated that an accountability report had been prepared and could be accounted for to the community, so that the community could monitor the best use of grant funds. This reflects that the environmental principle where the law is enforced has been fulfilled in an effort to deal with the obstacles that occur in the process of distributing and using grant funds by KONI Bali.

The KONI and the local government made several efforts also related to habituation to the community to increase literacy and awareness to examine the responsibilities made by both parties. Cokorda Raka Satrya Wibawa explained that the government always conducts socialization with the community to cultivate awareness to participate in monitoring the use of grant funds provided by the government to KONI, where this can be a thing that helps the process of using grant funds correctly and in accordance with existing rules, and really in accordance with the purpose of the grant funds, namely advancing and developing the world of sports at the regional level, especially the Province of Bali.

4. CONCLUSION

The provision of grants made by the local government to KONI Bali complies with the provisions of Law 11 of 2022 and Permendagri 77 of 2020 and Pergub Bali No 3 of 2019. The grants are in accordance

with the theory of authority and theory of public policy, namely based on the theory authority where the principle of attribution has been fulfilled that the government has given authority to the regional government to provide grant funding assistance to KONI Bali as the party responsible for the progress of the regional sports sector. Public policy theory has also explained that the provincial government of Bali has considered granting grants with the aim of strengthening the sports sector and advancing the economic impact resulting from sports activities carried out using these grants. The provision of grants to KONI Bali has fulfilled the principles of effectiveness, in accordance with the theory of effectiveness where legal, law enforcement, legal community, and cultural factors have shown that the grants meet these principles. The results of the analysis show that giving grants to KONI has been fairly effective, this is also due to information from the Education and Youth Office stating that although the grant budget in Bali Province is relatively smaller compared to other urban districts such as Badung and Denpasar, the athlete's achievements are very good (high)

In terms of communication, resources and bureaucracy, several attempts have been made to overcome the obstacles found in the provision of grants. From the communication side, the obstacle found is the lack of fast information in accessing grant funds, from the resource side where the obstacle faced is the high amount of funds spent by KONI in preparing for the competition so that the grant funds provided actually still need to be increased to achieve more optimal performance . From the bureaucratic side, the obstacle faced is the synergy between the regional government and KONI which still needs to be improved, so that there is easy access to obtain grants in a timely manner according to the preparation needs that KONI will carry out for future sporting events. In accordance with the efforts made by the regional government and KONI Bali to anticipate existing obstacles and produce effectiveness in giving and using grant funds properly and according to procedures, the local government can coordinate with KONI regarding access to grant funds so that it can be realized more quickly.

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